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의존에서 역량으로: 이란전 이후 한-UAE
방위협력의 기회와 과제

제878호

조은정 ejrcho@inss.re.kr
니컬러스 라이얼 contactus@trendsresearch.org



Abstract

The Iran War taught the United Arab Emirates (UAE) and the Republic of Korea (ROK) the same lesson by different routes. The UAE learned that when it came to the systems defending it a more expansive and guaranteed set of re-supply lines was the way forward. Korea learned that the assets defending it could leave. Both lessons have one source: a United States that now allocates its power more selectively across theatres, and says so in its own National Defense Strategy. Both countries are adapting, and their adaptations point toward each other. The UAE brings capital, wartime demand, an indigenisation strategy, and a hub position; Korea brings production scale, combat-proven systems, and an export strategy constrained only by domestic capacity. The KF-21 track, the \$35 billion defence-industry MoU, and the Tawazun—LIG manufacturing hub are the early architecture of the fit. And the exchange already runs both ways: interceptors in one direction, oil and capital in the other. This brief argues three things. The partnership's lasting value lies in its structural components—co-production, localisation, sustainment, joint third-market expansion—not in mere transactions. The window for building those structural components is governed by three separate clocks, each already running and time-limited. And the obstacles—US transfer control, the transition gap between immediate needs and delivery capacity, and entanglement exposure—are manageable, but only if managed deliberately: through Washington rather than around it, up a gated ladder rather than an open ramp, and with the risks written into the plan from the start.

Keywords

ROK—UAE defence cooperation, 2026 Iran War, alliance burden-sharing, strategic flexibility, defence-industrial partnership

국문초록*

2026년 이란전은 한국과 아랍에미리트(UAE)에 같은 교훈을 서로 다른 경로로 안겼다. 특정 국가에 대한 과도한 안보 의존이 결정적 순간에 취약성으로 되돌아올 수 있다는 것이다. 양국의 오랜 안보 협력국인 미국은 연초 「국가방위전략(NDS)」을 통해, 변화된 세계전략에 따라 자국 군사력을 보다 선택적으로 재배치·운용하겠다는 방침을 밝혔다. 동맹국은 자국 방위를 우선 책임지고 미국의 지원은 여전히 핵심적이되 그 범위는 제한된다는 것이다. 발표 한 달 남짓 만에 양국은 이 방침이 현실이 되는 장면을 목격했다. UAE는 이란의 대규모 드론·미사일 공격 속에서 요격체계의 재보급을 제때 확보하기 어려웠고, 한국에서는 자국 방어를 위해 배치된 미국의 대공방어 자산 일부가 중동으로 이동했다는 미 언론 보도가 이어졌다. 그러나 서울과 워싱턴 모두 이를 공식 확인하지 않았다. 이를 계기로 양국은 각자에게 닥친 현실을 직시하고 상호 협력의 길을 모색하고 있으며, 그 대응은 서로를 향해 수렴하는 중이다. UAE는 자본과 전시 수요, 국산화 전략, 지역 허브라는 입지를 제공하고, 한국은 대규모 생산 능력과 실전 검증된 체계, 그리고 국가 차원의 수출 전략을 갖추고 있다. KF-21 협력, 350억 달러 규모의 방산 양해각서를 포함한 650억 달러 패키지, 그리고 타와준-LIG 제조 허브가 초기 성과였다면, 이란전을 계기로 이제는 대공방어체계와 원유·자본이 가장 필요한 순간에 맞교환되며 파트너십이 한층 진화하고 있다. 본 이슈브리프는 이 상호보완성이 지속되기 위한 조건을 세 층위로 짚는다. 첫째, 파트너십의 지속적 가치는 일회성 거래가 아니라 공동생산·현지화·유지정비(MRO)·제3시장 공동 진출과 같은 구조적 요소에 있음을 인식해야 한다. 둘째, 이를 구축할 기회는 이미 열려 있으나 세 개의 '시계' (양국이 문제를 하나로 인식하는 현재의 공감대, 한국의 생산 능력 압박과 걸프의 조달 긴급성이 맞물린 시점, 그리고 전쟁·미국의 군사력 배분 변화·호르무즈발 압박이 빚어낸 정치적 제약)에 의해 시간이 제한된다. 셋째, 앞을 가로막는 세 위험요인, 즉 미국의 기술이전 통제(ITAR), 즉각적 수요와 생산·납기 역량 간의 격차, 그리고 적대세력에 대한 연루 위험은 관리 가능하지만 조건이 따른다. 미국을 우회하지 않고 '모범 동맹국' 틀 안에서 협력하고, 개방형 확대가 아니라 MRO에서 공동생산으로 나아가는 단계적 접근을 취하며, 호르무즈 해상과 걸프 교민에 미칠 위험을 처음부터 계획에 반영할 때에만 그러하다. 결론적으로 한-UAE 방위협력의 심화는 어느 쪽의 대미 협력관계도 약화시키지 않으며, 오히려 미국이 요구해 온 동맹의 방위비 부담 분담에 부응한다. 다만 이를 실현할 기회는 영구적이지 않다. 양국이 협력을 서둘러야 하는 이유가 여기에 있다.

키워드: 한-UAE 파트너십, 이란전(2026), 동맹, 자강, 방위협력

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Introduction: Parallel Pressures on the UAE and ROK

Wars clarify. The Iran War of 2026 did not break the US alliance system, and this brief does not argue that it did. What the war did was compress a decade of gradual change into four months, and make that change legible to two governments at once. The United States now allocates its military power selectively across theatres, rather than by standing presence. Its 2026 *National Defense Strategy* (NDS) says so plainly: allies are to carry their own defence first, with American support that remains critical but no longer comes without conditions.¹⁾ For the United Arab Emirates and the Republic of Korea—two states bound to Washington by different histories, different threats, and the same doctrine—the war was the moment this shift stopped being a forecast and became an operating condition. This brief asks what two such allies can do about that shift, and what they can do for each other.

It is written from both ends of the problem. One author watched the war from Abu Dhabi, where interceptor stocks ran down at a rate whereby a broader and deeper set of suppliers would be preferable. The other watched from Seoul, where defence assets left the Peninsula for another theatre. The two vantage points produce one conclusion: the most durable response to conditional protection is neither resentment nor substitution, but capacity that is built jointly, built to last, and built in a way that answers precisely what Washington has asked of its allies. The window for building that capacity is open, but it will not remain so. The sections that follow show what the war revealed, how each country is

1) U.S. Department of War, 2026 National Defense Strategy, U.S. Department of War (23 January 2026), p. 19, <https://media.defense.gov/2026/Jan/23/2003864773/-1/-1/0/2026-national-defense-strategy.pdf>; P. Hegseth, Remarks by Secretary of War Pete Hegseth at the 2026 Shangri-La Dialogue in Singapore (As Delivered) (30 May 2026), U.S. Department of War, <https://www.war.gov/News/Speeches/Speech/4504755/remarks-by-secretary-of-war-pete-hegseth-at-the-2026-shangri-la-dialogue-in-sin/>.

responding, where their responses meet, and what stands in the way.

What the war has revealed

For the UAE, despite having multiple security partners the war clarified a single, central exposure: an over-reliance on the US for its air-defence systems and the resupply of those systems. When Iranian missiles and drones struck in significant numbers, the war exposed two connected gaps. The systems the UAE fielded were heavily dependent on US supply, and when interceptor stocks needed replenishing mid-conflict, the US—with its own stockpiles overstretched across multiple theatres—could not deliver at the tempo the threat demanded. The UAE ultimately sourced emergency Cheongung-II interceptor resupplies from the ROK, reportedly drawn from Seoul's own operational reserves.²⁾

This vulnerability was not created by the war, but is instead a feature of a defence posture that had significant exposure to a single supplier for the systems and the resupply on which the UAE's security depends. What the war did was make that reliance impossible to ignore, and it pointed to the obvious response: a more diverse set of suppliers, and, in the longer term, the capacity to produce more of this materiel at home.

For Korea, the war clarified a different dependency. The UAE's problem was supply. Korea's problem was presence. In March 2026, Patriot batteries reportedly left the Peninsula for the Middle East. Parts of the THAAD battery, per US press reports, followed. Washington has neither confirmed nor denied the moves. They were notified, not negotiated—

2) S. Ahlawat, UAE-South Korea Defense Pact Rumors Resurface as Seoul Rushes Interceptor Missiles from Its Own Reserve to Abu Dhabi, The EurAsian Times (2026), <https://www.eurasiantimes.com/uae-south-korea-defense-pact-rumors-resurface-as-seoul-rushes-interceptor-missiles-from-its-own-reserve-to-abu-dhabi/>; H. Joon, South Korea Faces Export-Readiness Trade-Off amid Gulf Defense Push, Korea Pro (16 April 2026), <https://koreapro.org/2026/04/south-korea-faces-export-readiness-trade-off-amid-gulf-defense-push/?share=effe89c1>.

temporary redeployments require no consultation under alliance practice. Korea hosts one THAAD battery. There is no second.

The shield moved; the threat did not. The withdrawals came as North Korea's position was hardening on every axis: an alignment with Russia that has hollowed out the sanctions architecture, restored rail links with Beijing ahead of the May China-US summit, and an undiminished weapons-test tempo. Seoul's official assessment was that deterrence remained intact. By measurable indicators it did. But the war removed a comfortable ambiguity. Strategic flexibility had been a concept Koreans debated for twenty years. Now it was a logistics schedule: reported transport movements out of Korea could be followed on public flight-tracking websites.

What the war clarified, then, is not that the alliance is weakening. It is that the alliance has changed its unit of account: American power is now allocated globally, weighed against the needs of every theatre, and the Peninsula holds no exemption. The 2026 NDS states this as policy, not as drift. For Seoul, the conclusion is the same one Abu Dhabi reached from the other direction: the portion of national defence a state provides for itself is the only portion whose availability it controls.

The structural commonality

Despite the very different threats the two states face, the 2026 US NDS treats the Middle East and the Korean Peninsula as parallel cases—theatres in which US allies are expected to take “primary responsibility” for their own defence with “critical but more limited U.S. support.”³⁾ The UAE and the ROK are therefore not loosely similar cases, but instead occupy the

3) U.S. Department of War, 2026 National Defense Strategy, U.S. Department of War (23 January 2026), pp. 14, 1820, <https://media.defense.gov/2026/Jan/23/2003864773/-1/-1/0/2026-national-defense-strategy.pdf>

same position in US strategy. This is why the war clarified the same realities for both Abu Dhabi and Seoul—that they must build more of their own defence capacity rather than rely on the US to supply it—and why, as the next section shows, their responses increasingly point toward each other.

How Each Country Is Adapting: Toward a Shared Foundation

Faced with what the war made clear, both the UAE and the ROK are already adapting. Their responses thus far do not simply run in parallel; they point toward each other.

UAE, broadening its suppliers, with Korea an emerging key tie

The UAE's response has been to accelerate a diversification of its defence suppliers that was already underway. Its purchasing spread between 2020 and 2024 was roughly 42% American, 17% French, and 11% Turkish.⁴⁾ The ROK element within this spread has emerged as increasingly critical.

Three developments over the war and during the immediate pre-war period show this. First, the war gave the relationship live proof in combat: the Korean-made Cheongung-II (KM-SAM) made its combat debut in UAE service against Iranian ballistic missiles and drones—reportedly intercepting 99% of ballistic missiles and 93.7% of drones—after which Seoul rushed emergency Cheongung-II resupply to Abu Dhabi, reportedly from ROK's own reserves.⁵⁾ Second, the two states have been in talks over the KF-21 fighter programme since the April 2025

4) M. George et al., Trends in International Arms Transfers, 2024 (March 2025), p. 6, Stockholm International Peace Research Institute, https://www.sipri.org/sites/default/files/2025-03/fs_2503_at_2024_0.pdf

5) UPI, Defense Stocks Surge on Korean-Made Missile Defense System, UPI (5 June 2026), https://www.upi.com/amp/Top_News/World-News/2026/06/05/defense-stocks-surge-korean-made-missile-defense-system/2261780697187/; S. Ahlawat, UAESouth Korea Defense Pact Rumors Resurface as Seoul Rushes Interceptor Missiles from Its Own Reserve to Abu Dhabi, The EurAsian Times (2026), <https://www.eurasiantimes.com/uae-south-korea-defense-pact-rumors-resurface-as-seoul-rushes-interceptor-missiles-from-its-own-reserve-to-abu-dhabi/>.

Letter of Intent, a sign of movement toward genuine industrial partnership rather than mere off-the-shelf buying.⁶⁾ Third, and most significant, the February 2026 signing of a \$65 billion package—a \$35 billion defence-industry MoU explicitly meant to move beyond a buyer-seller model, alongside a restructured \$30 billion investment framework—turned the direction of the relationship into firm commitments.⁷⁾

The pattern here matters: the parts of this relationship that count for most are those that build lasting industrial ties—co-production, sustainment, joint investment—rather than one-off purchases, because these hold across changes of government and procurement cycles. And this deepening does not pull against the UAE's relationship with the US. It answers a request Washington itself has made.⁸⁾

ROK, from arms exporter to security-industrial partner

Korea's adaptation begins from different ground. Korea builds its own weapons; its dependency was never about supply. What the war unsettled in Seoul was the assumption of US presence—and Korea's answer has been to convert an industrial strength it already had into a strategic instrument. Three moves show what that conversion looks like.

6) S. Choi, South Korea Eyes \$15 Billion UAE Arms Deal in Middle East Push, Bloomberg (19 November 2025), <https://www.bloomberg.com/news/articles/2025-11-19/south-korea-eyes-15-billion-uae-arms-deal-in-middle-east-push>; F. Schiavi, UAE South Korea Defense Cooperation: The KF-21 Factor, Gulf International Forum (17 February 2026), <https://gulfif.org/uae-south-korea-defense-cooperation-the-kf-21-factor/>

7) UPI, South Korea, UAE Finalize \$35B Defense Cooperation Framework, UPI (27 February 2026), https://www.upi.com/Top_News/World-News/2026/02/27/united-arab-emirates-defense-cooperation-projects/5111772174067/; E. Helou, UAE, South Korea Seal \$65 Billion Investment, Defense and AI Partnership, Economy Middle East (26 February 2026), <https://economymiddleeast.com/news/uae-south-korea-65-billion-defense-nuclear-deal-2026/>.

8) U.S. Department of War, 2026 National Defense Strategy, U.S. Department of War, (23 January 2026), pp. 13, 1921, <https://media.defense.gov/2026/Jan/23/2003864773/-1/-1/0/2026-national-defense-strategy.pdf>; P. Hegseth, Remarks at the 2026 Shangri-La Dialogue (30 May 2026), U.S. Department of War, <https://www.war.gov/News/Speeches/Speech/Article/4504755/remarks-by-secretary-of-war-pete-hegseth-at-the-2026-shangri-la-dialogue-in-sin/>.

The first is proof. The Cheongung-II's combat record in UAE service did for the Korean defence industry what no exhibition could: it moved Korea from the category of seller to the category of provider whose systems hold under fire. When Abu Dhabi's interceptor stocks ran low mid-war, Seoul reportedly released missiles from its own operational reserve. That decision carried a cost at home—a country postured against North Korea does not draw down its reserve lightly—and precisely for that reason it carried weight abroad. It was not a mere transaction; it was a signal of how much the relationship now weighs in Seoul.

The second is tempo. The KF-21's first production aircraft rolled out in March 2026, and the type enters service in September. The programme now anchors a defence-export strategy that the Lee Jae-Myung government has made explicit national policy—the stated ambition of becoming one of the world's four largest defence exporters—and that the war has accelerated rather than created. Korean industry's constraint is no longer demand but capacity—which is exactly the constraint the UAE is positioned to relieve.

The third is statecraft. Within a single quarter, Seoul's diplomatic outreach to the UAE delivered a \$65 billion package in February and 24 million barrels of emergency crude in March.⁹⁾ Defence and energy now run through the same channel, in both directions. This is the operational meaning of the ROK-UAE Special Strategic Partnership framework: a mechanism that can move interceptors one way and oil the other.

9) D. Ji, Korea, UAE Agree to Pursue \$65b in Joint Projects: Cheong Wa Dae, The Korea Herald (26 February 2026), <https://www.koreaherald.com/article/10683405>; UAE로부터 원유 총 2400만 배럴 긴급 도입일일소비량 8배 규모 [Republic of Korea to Import 24 Million Barrels of Crude from the UAE on an Emergency Basis], Korea Policy Briefing (18 March 2026), <https://www.korea.kr/news/policyNewsView.do?newsId=148961046> (in Korean).

None of this pulls Korea away from its US alliance. The 2026 US NDS asks allies to carry more of their own weight and integrate with one another: Korea's Middle East engagement does both, and does them visibly. The tension Seoul must manage is real—between alliance obligations and independent strategic capacity—but the war has narrowed the distance between the two. Under Washington's current doctrine, building capacity is the obligation.

The ROK-UAE Bilateral Opportunity: Complementarity and Convergence

The complementarity is real, reciprocal, and easily stated. Korea's defence industry runs on scale: a large standing army buying at volume drives unit costs below what most European and some American producers can match. That engine has made Korea the world's tenth-largest arms exporter, with exports projected to rise from \$15.4 billion in 2025 to \$27 billion in 2026.¹⁰⁾ And exports are where Korea's strategy points, since domestic Korean contracts cap profit margins at only a few percent. The UAE is the world's eleventh-largest arms importer, and is diversifying its procurement, with capital to invest and a declared ambition to progress its indigenous defence production beyond missiles, autonomous systems, and land platforms to include fighter jet production.

But the ledger is not seller-meets-buyer. For Korea, the UAE offers what no domestic investment can: production capacity extended without capital risk at home, an anchor market in the Gulf, and combat data from its own systems in live use—feedback that flows into the platforms Korea fields against the North. Each side thus holds what the other lacks.

10) H. Lee, Korea's Defense Exports Hit \$15.4 Billion in 2025, Set to Grow Further, Seoul Economic Daily (25 March 2026), <https://en.sedaily.com/politics/2026/03/24/koreas-defense-exports-hit-154b-in-2025-set-to-grow-further>.

Not all of this complementarity will last, however. Wartime interceptor resupply signalled depth in the partnership, but sales are revocable; procurement patterns shift, as the UAE's diversification history shows. The path to consolidating the durability of this complementarity thus lies in strengthening and furthering its three structural components:

- 1) The KF-21 track, under discussion since the April 2025 Letter of Intent, which spans possible assembly in the UAE, joint development of future variants, and co-export.
- 2) The \$35 billion defence-industry MoU of early 2026, which commits both sides to co-design, co-development, joint training, and co-sustainment across air defence, airpower, and maritime systems—in its own words, to move beyond a buyer-seller dynamic.
- 3) The restructured \$30 billion UAE-ROK investment framework, which directs Korean industrial entry into the UAE and joint expansion into third markets.

Deepening means converting these components from paper to reality. The ROK-UAE Special Strategic Partnership supplies the foundation, while frameworks such as the May 2026 MoU between the UAE's Tawazun Council and the ROK's LIG Defence and Aerospace—establishing a locally incorporated manufacturing hub in Abu Dhabi for joint R&D, production, maintenance, and supply-chain integration¹¹⁾—illustrate the approach. Three vectors to act on this are apparent.

- 1) Move the KF-21 relationship toward industrial participation: final assembly, subsystem production, and MRO (maintenance, repair and overhaul) in the UAE in the near term, with co-development of future variants as trust and

11) D. Gokulan, UAE signs deal to build global defence manufacturing hub in Abu Dhabi, Gulf News (May 5, 2026), <https://gulfnews.com/business/markets/uae-signs-deal-to-build-global-defence-manufacturing-hub-in-abu-dhabi-1.500529928>.

approvals mature. Cooperation of this nature over such flagship and politically significant military hardware locks both sides in.

- 2) Build in-UAE MRO and localised production of existing Korean systems. This diversifies the relationship and extends Korean capacity precisely where domestic strain would otherwise restrict it.
- 3) Co-export from the UAE base into third markets, pairing Korean product with Emirati logistics and position—subject, at every step, to ROK re-transfer consent and end-use safeguards for Korean-origin technology. Such interdependence—new export markets being crucial both to the UAE's defence-industrial ambitions and to the expansion of Korea's—feeds itself.

The window for capitalising on this complementarity is defined by three time-bound dynamics. The first is the present moment in which both parties recognise a mutual, linked problem. The second is the present interlock between Korea's capacity strain and the Gulf's procurement urgency. The third is the current ROK-UAE political alignment—driven by the war, shifting US force-allocation, Hormuz-driven revenue pressure, and Seoul's export drive—which is at an unprecedented level but is not yet a new status quo. Each new partner the UAE's defence-localisation drive takes on dilutes the incentive for deep strategic commitment to any one partner.

None of the above steps will strain either state's alliance with the US. Indeed, they answer Washington's own demands. The 2026 US NDS identifies a simultaneity problem in the US industrial base—namely, that America's defence-industrial base cannot supply all US allies at once—calls on allies to integrate more closely with one another, and offers model allies expedited transfers and deeper collaboration in return. Every increment of ROK-UAE capacity is thus demand lifted from an

overstrained American base—and relief, in the same move, for Korea's production bottleneck and the UAE's industrial gap. The ROK-UAE partnership therefore makes both states more independent and more valuable to their US ally at once.

Challenges and Next Steps

Three obstacles stand in the way of the three vectors above. None is insurmountable, but all are on the clock.

The first is US technology-transfer control. The KF-21 flies on the GE F414 engine—built under licence by Hanwha Aerospace, but using core technology owned by General Electric—which places every export under US International Traffic in Arms Regulations (ITAR) approval. This obstacle is not hypothetical: Washington has reportedly restricted KF-21 exports to the UAE before, and has reportedly used the same lever elsewhere for commercial ends, as when Saab's F414-powered Gripen was blocked from Colombia.¹²⁾ Korea's programme to develop an indigenous replacement for the F414 may eventually reduce this constraint, but a recent industry assessment suggests that an operational alternative may not be available before the late 2030s—well beyond the present convergence of Gulf procurement urgency, Korean capacity constraints, and bilateral political alignment. The route therefore runs through Washington, not around it. Here, the model-ally mechanism outlined by Washington provides the opening. If the ROK-UAE partnership is framed as delivery on the US NDS's own regional-integration demand, and backed with credible end-use guarantees, security protocols, and transparency on any co-production involving the F414, then the case for US approval becomes compelling: three allies executing Washington's strategy, with GE collecting a share of the engine sales.

12) Army Recognition, UK Tries to Help South Korea Avoid US Veto on KF-21 Export by Replacing F414 Engine with British One, Army Recognition (25 June 2025), <https://www.armyrecognition.com/archives/archives-aerospace-defense/defense-news-aerospace-2025/uk-tries-to-help-south-korea-avoid-us-veto-on-kf-21-export-by-replacing-f414-engine-with-british-one>

The second obstacle is sequencing. In-UAE co-production takes years to stand up, but Korea's capacity strain and the Gulf's procurement urgency are immediate. The answer is a phased ladder: MRO of Korean systems in the UAE first, then assembly of major sub-sections, then subsystem manufacture, then co-production and co-development. Each rung builds Emirati capability while lifting load from Korean plants. Two limits apply throughout. First, the UAE's near-term delivery priority can only be met within Korea's existing delivery schedules—Seoul drew down its own operational reserve once as an emergency measure and cannot promise to repeat that as standing policy. Second, advancing up each rung of the ladder requires its own approvals—end-use guarantees, re-transfer consent, and security protocols—since Seoul's transfer policy is deliberately selective, shaped by technology-protection constraints, rather than an open ramp.

The third obstacle is entanglement. Iran's repeated closures of the Strait of Hormuz stranded Korean-flagged vessels among other shipping, and Korean analysts read Tehran's posture as partly an answer to Korea's Gulf defence sales.¹³⁾ ROK-UAE deepening thus raises each partner's exposure to the other's adversaries—for Korea, at sea in the Gulf, and for its nationals and forces in the region. This risk does not undermine the argument for the partnership, but it does require planning with clear eyes: entanglement management belongs inside the architecture from the start.

In compressed form, the case of this brief is as follows. The war revealed the full potential of a synergy that was already there—one country's industrial depth aligned with the other's capital, urgency, and geography—and that synergy will outlast

13) J. Hwang, Just 3 of 26 S. Korean-operated vessels still stuck in gulf, *The Korea Herald* (28 June 2026), <https://www.koreaherald.com/article/10790440>; G. Yun, Three Korean Ships and 43 Korean Seafarers Stranded Again by U.S.-Iran Clashes, *The Kyunghyang Shinmun* (English edition, 28 June 2026), <https://www.khan.co.kr/en/article/202606281118007/>

the conflict that exposed it. What will not outlast the conflict is the moment for acting on it. Political alignment fades, the energy for capitalising on the complementarity erodes as the UAE adds partners, and Korea's currently unprecedented capacity constraints generate an incentive for industrial partnership that will lessen in intensity. The work, then, lies in building past the revocable components of the partnership to establish the structural ones while time-bound opportunities still permit: co-production over purchases; localisation and MRO under Korea's transfer gates; and co-export into third markets with consent built in. None of this asks either country to choose between the partnership and its US alliance. It merely asks them to become what Washington has said it wants—allies who carry their own weight, together. The war showed both governments the same lesson at the same time. That coincidence is the opportunity. It will likely not repeat.

The views and opinions expressed in this report are those of the author(s) and do not necessarily reflect the official position of INSS.